

Congregated Settings Implementation, Oversight and Support

Presentation at Moving Ahead Seminar,
Cork 25th November 2014

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National Oversight

Congregated Setting Report (2011)

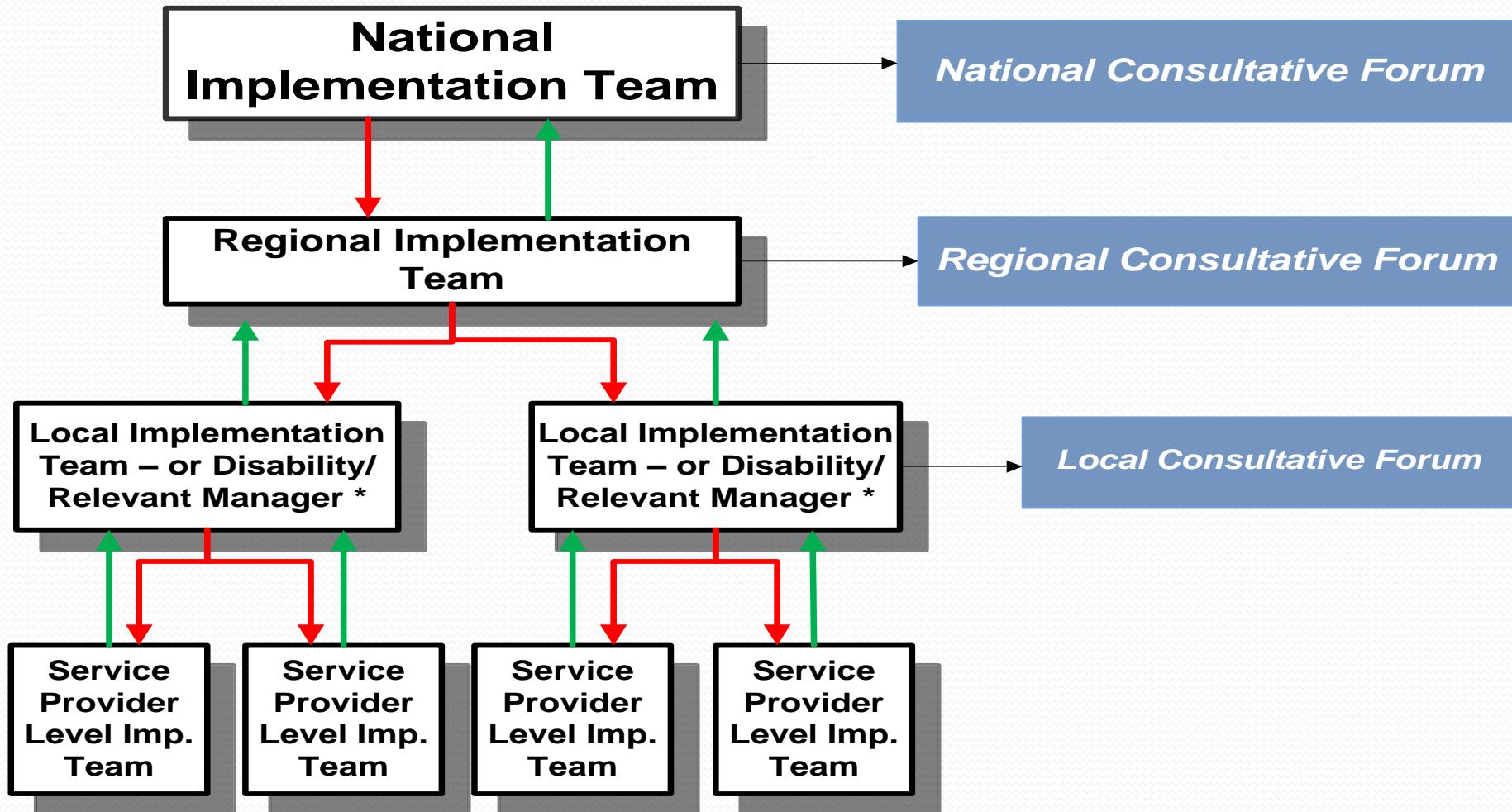
Recommendation 3 (7.4)

National oversight requires that a nominated HSE official supported by a national implementation group be put in place.

National Project Group 2011

- HSE establishes a National Project Group
- Subgroup of the HSE National Consultative Forum
- Role : To monitor and support the implementation of the recommendations of the Congregated Settings Report.
- Representation from the HSE, Department of Environment; service providers, Inclusion Ireland, and other stakeholders.

Flowchart showing Governance Structure



National Project Group 2011

Key work elements

- Develop Project Plan
- Establish subgroups to progress key areas, including
 - Data
 - Communication
 - Housing
 - Toolkit for service providers

Project Plan

- Background , Rationale and Objective
- Principles – Citizenship, Empowerment, Person Centeredness.
- Assumptions/ Risk Analysis – Funding Requirements, Stakeholder Support, Human Resources.
- Governance– National, Regional and Local Implementation
- Terms of Reference for implementation subgroups

Subgroup on Data

- Establish a baseline data of all individuals currently residing in congregated type settings
- Monitor the transition of each individual from the initiation of the project to its completion
- To have the necessary information required to facilitate the reporting obligations of the national implementation group.

Subgroup on Data

Individuals and service providers

Current address, number of individuals sharing the residence, if admitted/ readmitted to congregated type setting since Jan 2012

Housing Information

Estimated year of transition, type of housing required, person centred plan, assessment of housing need, on local authority housing list etc

Subgroup on Data

Gather data on people engaged in transition

Estimated date of transition, challenges/ obstacles to transition, etc

Gather data on people who have moved

Type of housing accessed, number of individuals sharing accommodation, date when individual completed transition, costs associated with transition process, staffing, etc

Data Results

- 364 individuals have completed moved
- 140 individuals have deceased
- 3,080 people remain in a congregated setting
- 55 people have been admitted or readmitted to congregated settings
- 61% of people have moved to accommodation with more than four people sharing.

Period covered: Jan 2012 to March 2014

Age and Support Needs

Age Profile:

- 1% of those in a congregated setting are children
- 51% are in the 40-59 age group
- 24% are aged over 60 years

Support Needs:

- 54% of individuals are in the severe to profound range
- 72% are recorded as requiring high to intensive support
- 74% of individuals are identified as having challenging behaviour and /or high medical needs

Based on data to Dec 2013

Housing Type Accessed

- 28% live in private rented accommodation without rent supplement
- 16% of accommodated by voluntary housing bodies
- 1% living in host family support schemes.
- Others accommodated through Leasing, Ras, private with rent supplement, and owner occupied

Based on data to Dec 2013

Living Arrangements

Recommendation

Where home-sharing with other people with a disability is the housing option chosen by an individual, the arrangement should be confined to no more than four residents in total and those sharing accommodation have, as far as possible, chosen to live with the other three people.

Living Arrangements

- 59% living with four or more individuals
- 16% living with three other
- 9% living with two others
- 5% living with one others
- 4% living alone

Based on data to Dec 2013

Communication Subgroup

Key Messages document has been developed and piloted with parents and families

Objective :

- Consistent positive message delivered nationally
- Service providers in their engagement with individuals, families and advocates communicate a fully informative message with regard to people moving on to live and participate in the community

Communication Subgroup

Documentation has been drafted to provide information/update with regard to congregated settings to :

- Service providers
- Oireachtas members – awaiting decision
- HSE personnel – awaiting decision

Nov' 14 UPDATE: Communication strategy and documentation due for review and progression in early 2015

Communication Subgroup

Website developed www.hse.ie/timetomoveon/

- Congregated Settings Report
- Key Messages document
- Community living transition plan
- Learning from previous projects
- Implementation Plan

Community Living Transition Plan

- Developed by sub-group of national project team to inform and guide organisations when supporting individuals to move into the community
- Set out the key ingredients required within these plans to ensure that an individual is fully supported and assisted to have a successful and sustainable transition into the community
- Inform and guide the local / regional implementation subgroups when reviewing organisational plans to ensure that all community transition plans meet the requirements outlined in the guidance.

Housing Subgroup

- Chaired by Housing Agency
- Members of National Implementation Team participate on this group.
- Facilitates ongoing communication and engagement between the two sectors
- Protocol for the Provision of Housing Support to People with Disabilities
- National Guidelines for the Assessment and Allocation Process for Housing Provision for People with a Disability

Leasing

€1 million was provided both in 2013 and 2014 by the Department of Health to the Department of the Environment, Community and Local Government to support individuals to access social housing.

2013 position:

Number of properties purchased (not ready to progress leasing option) – 6 properties in HSE West and 3 in HSE South

2014 update:

Minimal uptake of leases nationally. Re-allocation of unspent funding to identified projects nationally on once-off basis to “unlock” housing blockages under consideration.

Service Provider Plans

- Plans must be submitted by service providers
- Toolkit can assist
- Plans to include the following: person centred plan, housing needs, advocacy, community-based primary care and specialists supports, in-home support, financial arrangements, work and further educational support, circles of support, etc
- All plans to be reviewed both locally and nationally

HSE Operational Plan 2014

Sets a target of minimum of 150 individuals to move out of congregated settings by the end of 2014.

- HSE DNE – 25 people
- HSE DML – 55 people
- HSE West – 30 people
- HSE South – 40 people

Update

Current projection is showing that only 101 people of the 150 people targeted to move will have completed this by the end of 2014

Reasons for delays:

- The non-availability of suitable housing
- Funding
- Stakeholders not in agreement
- HIQA Registration

Dependencies- Housing

- The limited availability of suitable housing
- No funding available to facilitate the purchase of homes or new builds
- No dedicated funding stream for housing adaptations
- Capacity of persons to enter tenancy agreements questioned

Dependencies- Housing

- Clarity re designated centres/non designated centres and the application of HIQA standards
- The standards to measure the quality of support services in the absence of the application of HIQA standards
- Fire Safety measures – home v institution
- Rent allowance for private rental accommodation – current rent allowance not sufficient for individuals to access private rental.

Dependencies – Community Inclusion

Need for a Community Inclusion Strategy that will be jointly owned by Social Care and Primary Care

- Define relationship, roles and pathways between specialist staff in service providers and primary care teams
- Ensure wider local community is prepared and engaged to support individuals as they transition to the community
- Support individuals to access to community services like any other citizen
- Support seamless movement from child to adult services within community setting.

Dependencies- Policy & Asset Management

National Policy /Guidance/Protocol

Closure of Congregated Settings – the non admission or readmission to congregated settings.

Asset Management

- Management / use / disposal / redevelopment/ ongoing maintenance of properties that become redundant as a consequence of individuals transitioning from congregated type settings.
- Legal status/ ownership of many properties is complex

Learning from Accelerated Sites

- Learning from previous projects has been circulated to all service providers to guide and advise with regard to projects going forward.
- Areas such as: HR, training needs, manpower, skill set, financial implications (transitional, capital, revenue costs) housing, interagency working, quality of life etc could all be examined and real substantive learning achieved.
- National Implementation Framework to support services to de-congregate and develop community inclusive services will be developed in 2015

New Governance Arrangements

Value for Money and Policy Review of Disability Services in Ireland (VFM)

Under National Implementation Framework for VFM , 6 working groups and subgroups developed to deliver programme:

Working Group 2 :

Person-Centred model of services and supports –
Implementation, Oversight and Support.

Subgroup 1: Congregated Settings



Thank you